

## Agenda Item C.1 DISCUSSION/ACTION ITEM Meeting Date: September 16, 2008

TO: Mayor and Councilmembers

**FROM:** Dan Singer, City Manager

**CONTACT:** Steve Chase

Director of Planning & Environmental Resources

**SUBJECT:** Offshore Oil & Gas Policy

#### **RECOMMENDATION:**

A. Adopt resolution No. 08-\_\_ entitled "A Resolution of the City Council of the City of Goleta, California Proclaiming Opposition to New Exploration, Leasing and Development Activities in the Western Santa Barbara Channel for Oil and Gas Production; and

B. Authorize the Mayor to sign and forward the Resolution to Governor Arnold Schwarzenegger, Congressperson Lois Capps, Board of Supervisors, State Lands Commission, and California Coastal Commission.

#### **BACKGROUND:**

On August 26, 2008, the Board of Supervisors authorized communication with Governor Schwarzenegger that suggests that the State consider limited, conditional, exploration and development of oil and gas resources offshore of Santa Barbara County. In several respects, that action represents a policy shift that has ramifications for coastal jurisdictions, especially Goleta, which is ground zero for the state's latent interest in offshore projects.

At the request of the City Council, this staff report has been prepared, along with a resolution (Attachment 1) that expresses opposition to new offshore exploration, leasing, and development activities in the western Santa Barbara Channel. The recipients would include Governor Arnold Schwarzenegger, Congressperson Lois Capps, Board of Supervisors, State Lands Commission, and California Coastal Commission.

#### DISCUSSION:

There is an old adage that oil and water don't mix, and that constantly plays out in the South Ellwood Field directly off of Goleta, the site of the second most prolific natural oil and gas seep activity in the world. It also plays out across the offshore waters of Santa Barbara County in the form of spills and releases. For nearly a century, this region of the world has dealt with the fine balance of harvesting a valuable, much needed energy resource against the risk tolerance and detrimental effects of an upset condition. That fine balance has been at the core of much policy-making and it is the essence of this policy discussion.

Over the last half-century, the policy direction of the Board of Supervisors has largely followed a template that opposes leasing but cautiously supports project development, once leased. When faced with those circumstances, the Board's support has been conditioned upon rigorous environmental, safety and inspection standards.

The Board has faced very difficult policy situations and has had to make unpopular project decisions under the threat of preemption by both federal and state governments. At times, those preemptions were exercised and heavy handed, such as the operation of a pre-processing plant and marine terminal in federal waters just off of Refugio Beach throughout the 1980's, or the reefing of Bird Island in state waters off of the Ellwood Mesa a few years ago, despite the County's and Goleta's call for its complete removal and salvage.

In many respects, the current time and place in the offshore saga is no different from the past. The region continues to be faced with that fine balance amongst competing interests for the management of our offshore waters. Our power is restricted to the ability to influence federal and state decision-making, for they hold all the cards in their role as owner, leasor and developer of the offshore waters. It is, after all, the federal and state government's oil and gas, with the oil companies playing the role of vendor.

So what has changed? The Board of Supervisors has chosen to alter the template and suggest that the state consider offshore exploration and development. This comes at a critical time when the federal and state governments are engaged in planning processes that lend themselves to further offshore exploration, leasing and development activities. Collectively, those activities represent a significant policy departure. <sup>1</sup>

<sup>&</sup>lt;sup>1</sup> For background review, a copy of the Board of Supervisors Agenda Letter of August 26, 2008, is provided as Attachment 2. It is also suggested that Councilmembers review the County Energy Division website: <a href="http://www.countyofsb.org/energy/index.asp">http://www.countyofsb.org/energy/index.asp</a>. In particular, a synopsis of <a href="Policy & Rulemaking">Policy & Rulemaking</a> is provided for the periods of 1982-1991, 1992-2001, and looking forward from 2002-2011. That policy information can be accessed under the tab, <a href="https://www.countyofsb.org/energy/index.asp">Who Are We?</a> and then by clicking <a href="https://www.countyofsb.org/energy/index.asp">Historic Overview of the Energy Division</a>.

### **Future Plans and Projects**

This policy discussion is amplified by leasing programs and project developments that the region is currently facing. Each may have a direct bearing on Goleta.

Most recently, the federal government has renewed its leasing efforts for the Pacific Outer Continental Shelf. Over the next 2-years, the feds will be engaged in the shaping of a leasing plan and related preparation of an Environmental Impact Statement. Staff will monitor this process and engage the City Council as the plan takes shape and to the degree that it has a bearing on the interests of Goleta.

Also of late, the state has been engaged in its first lease activity in waters offshore Santa Barbara County since the Platform A blow-out in 1969. The lease and development project is Tranquillon Ridge, located offshore of Vandenberg Air Force Base. A compromise lease/development plan has emerged that would produce, process and transport the oil and gas resources through existing facilities, for a limited time frame, in association with a defined end-game for the entire Point Pedernales Project, both on and offshore. The home page of the County Energy Division's web site provides summary highlights and details of the project. It may set the stage for managing an end-game to the following two state projects located in and around Goleta.

Venoco's Full Field Development Project is about two-thirds way through the State Lands Commission process. A Draft Environmental Impact Report was released earlier this year and the City's staff comments are provided as Attachment 3. This project seeks to break apart a portion of the California Marine Sanctuary that has been in place since 1994, so as to expand the reach and yield of drilling and production from Platform Holly located off of the Ellwood Mesa. It has ramifications for the Ellwood Onshore Processing Facility and common carrier Pipeline 96, both under the jurisdiction of the City of Goleta, as well as the on and offshore components of the Ellwood Marine Terminal located at UCSB's west campus, under the jurisdiction of the County and the State Lands Commission, respectively. The City is on record seeking a predictable endgame for the decommissioning of these facilities, sooner rather than later.

Venoco's State Lease 421 Resumption Project is about half way through the State Lands Commission process. The project would entail production from the last two oil piers on our nation's west coast, located on the beach and near shore waters below Sandpiper Golf Course. The City is on record challenging Venoco's assertion of vested rights. The City has called for the decommissioning of this project, rather than its resumption.

#### Considerations

Please note that to date, the City has limited the use of staff resources on offshore development matters to those that have a <u>direct</u> effect on the community, such as Venoco's Full Field Development Project or Venoco's State lease 421 Resumption Project. Indirect matters have been left to the County Board of Supervisors and our

Sacramento Legislative Delegation to address, such as the Outer Continental Shelf Proposed Leasing Plan that is now gearing up. This approach has sought to achieve a balance between policy interests and scarce staff resources.

Another consideration is that the County Energy Division provides technical expertise, not policy advice to the City. The Energy Division is key to the City's participation in the Systems Safety & Reliability Review Committee, a multi-agency technical review body that has jurisdiction over Venoco's local facilities. Understandably, we cannot look to the Energy Division, as a County agency, to engage in policy matters on behalf of the City.

#### Staff Recommendation

Staff has prepared this report at the request of the City Council. The report provides a baseline from which the City Council may elect to further support or alter its policy stance on offshore oil and gas development matters.

To facilitate the policy considerations and deliberations of the City Council, staff has prepared a resolution that frames current events relative to standing General Plan policies. By and large, the City is on-record in opposition to any further offshore leasing in the western Santa Barbara Channel, be it in federal or state waters. It is recommended that the City Council take the following actions:

- A. Receive an oral presentation and factual materials from staff;
- B. Hear from public speakers;
- C. Deliberate on the final language of the Resolution;
- D. Adopt a final version of the Resolution; and
- E. Authorize the Mayor to sign and forward the Resolution to Governor Schwarzenegger, Congressperson Lois Capps, Board of Supervisors, State Lands Commission, and California Coastal Commission.

#### **ALTERNATIVES:**

The City Council is not mandated to take policy action on this matter. In the alternative, the City Council could use this forum to receive information for consideration at a later date when specific projects under the City's jurisdiction come before you, but to take no further action at this time.

#### STRATEGIC PLAN:

There is not a specific line item within the Strategic Plan related to offshore oil and gas matters. That is something the City Council and staff may want to work on in the upcoming Strategic Plan work session. However, the recommended action is supported under the general provisions of the Strategic Plan relative to protection of Goleta's environment, health and safety, as well as support and implementation of the General Plan. The policy recommendation is consistent with components of the Land Use Element and Safety Element of the General Plan pertaining to Venoco's facilities.

Meeting Date: September 16, 2008

### **FISCAL IMPACTS:**

There are no direct fiscal impacts related to the adoption of the attached Resolution. As a point of reference, the Department has on deposit funds from Venoco to cover our review of environmental impact reports related to the Full Field Development Project and the State Lease 421 Resumption Project.

Submitted By:	Reviewed by:	Approved By:	
Steve Chase, Director Planning & Environmental Services	Michelle Greene, Director Administrative Services	Daniel Singer City Manager	

#### ATTACHMENTS:

- 1. Resolution reaffirming opposition to offshore leasing in the western Santa Barbara Channel
- 2. Board of Supervisors Agenda Letter of August 26, 2008
- 3. City comment letter of August 25, 2008 on DEIR for Venoco's Full Field Development Project

#### **ATTACHMENT 1**

A RESOLUTION OF THE CITY COUNCIL PROCLAMING OPPOSITION NEW EXPLORATION, LEASING AND DEVELOPMENT IN THE WESTERN SANTA BARBARA CHANNEL FOR OIL AND GAS PRODUCTION

#### **RESOLUTION NO. 08-**

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF GOLETA, CALIFORNIA PROCLAMING OPPOSITION TO NEW EXPLORATION, LEASING AND DEVELOPMENT IN THE WESTERN SANTA BARBARA CHANNEL FOR OIL AND GAS PRODUCTION

- **WHEREAS,** Platform Holly lies in State Tidelands waters directly off of the City of Goleta, and
- WHEREAS, Platforms Hondo, Harmony and Heritage lie in the federal waters of the Outer Continental Shelf just up the coast from the City of Goleta, and
- **WHEREAS,** the Ellwood Pier serves as the crew boat harbor and staging area for the servicing of those offshore platforms, and
- **WHEREAS**, the Ellwood Onshore Processing Facility, located in the City of Goleta's permit jurisdiction, processes oil, gas and wastewater that originates from production activities at Platform Holly, and
- **WHEREAS**, common carrier Pipeline 96, located beneath the public streets of the City of Goleta, transports the processed dry oil originating from the Ellwood Onshore Processing Facility, and
- **WHEREAS,** the streets of the City of Goleta are traversed by tank trucks carrying hazardous natural gas by-products, such as butane and propane, originating from the Ellwood Onshore Processing Facility, and
- WHEREAS, the very last and outmoded storage and anchorage for marine transport of oil and gas from Santa Barbara County, the Ellwood Marine Terminal, lies on property that adjoins the jurisdiction of the City of Goleta, including nearby residential neighborhoods and the City's premier public open space and beach at Ellwood Mesa, and
- WHEREAS, the State Tidelands waters directly off of the City of Goleta are littered with orphaned seabed oil and gas wells that are of a known risk exposure and concern to the State Lands Commission, and
- WHEREAS, the Ellwood Mesa and local beaches from Driftwoods to More Mesa still contain the industrial litter of a bygone era of oil development activities, and
- WHEREAS, the City of Goleta is on-record through its General Plan/Coastal Land Use Plan, dated October 2006, of being in opposition to any

new leasing of offshore waters of the western Santa Barbara Channel for purposes of oil and gas development, and

**WHEREAS**, the General Plan/Coastal Land Use Plan promotes the decommissioning, removal and clean-up of onshore processing and transport facilities associated with offshore oil and gas development, and the conversion of such sites to active and passive recreational uses, and

WHEREAS, the City of Goleta's policies on matters of offshore oil and gas development are challenged by ongoing efforts of the State of California and Venoco, Inc. to break apart a portion of the California Marine Sanctuary for purposes of offshore oil and gas leasing and full field development of the Embarcadero Offshore Field, South Ellwood Offshore Field and Coal Oil Point Offshore Field in State Tidelands waters, and

WHEREAS, the City of Goleta's policies on matters of offshore oil and gas development are further challenged by ongoing efforts of the State of California and Venoco, Inc. to resume oil and gas production from the west coast's last two haphazard oil piers at State Lease 421, and

WHEREAS, the open-ended lease terms of the State of California present an unpredictable future and force the choosing of the best of a worst case situation – to expand leases and provide for increased production in exchange for cleaner technologies, thereby perpetuating a never ending life-cycle of production, processing and transport, and

WHEREAS, the federal government has resumed efforts to prepare a 5-Year Lease Plan for the Pacific Outer Continental Shelf that may include the waters of the western Santa Barbara Channel.

**NOW, THEREFORE, BE IT RESOLVED,** by the City Council of the City of Goleta as follows:

#### **SECTION 1**:

The City of Goleta affirms its opposition to new exploration, leasing and lease boundary expansions, and development activities in the state tidelands and federal outer continental shelf of the western Santa Barbara Channel for oil and gas production.

#### SECTION 2:

The City Council of the City of Goleta calls upon the State of California to preserve the California Marine Sanctuary and, relatedly, work with City officials to fashion a predictable end-game that brings about the decommissioning, removal and clean-up of Platform Holly, the Ellwood Onshore Processing Facility, Pipeline 96, the Ellwood Marine Terminal, and the oil piers on State Lease 421, sooner rather than later.

### **SECTION 3**:

The City Council of the City of Goleta calls upon our federal and state legislative delegations to maintain a vigilant posture in opposition of any further leasing in the western Santa Barbara Channel.

#### **SECTION 4**:

The City Council of the City of Goleta calls upon the Board of Supervisors to uphold its long standing policy template of opposition to offshore leasing, opposition to marine terminals, support for consolidated processing, and steadfast implementation of environmental and safety-related quality assurance programs.

#### **SECTION 5**:

The City Council of the City of Goleta calls upon the Board of Supervisors to consider in their policy-making the real term hazard and risk of upset conditions to the Goleta Valley as a whole, posed by a second tier oil company operating decades old equipment in a sensitive marine environment, under open-ended lease terms. These are untenable conditions that require a regional approach to decommissioning, sooner rather than later.

#### **SECTION 6**:

The City Clerk shall certify to the adoption of this Resolution.

PASSED, APPROVED AND ADOPTED this 16<sup>th</sup> day of September, 2008.

	MICHAEL T. BENNETT, MAYOR
ATTEST:	APPROVED AS TO FORM:
DEBORAH CONSTANTINO	TIM W. GILES

STATE OF CALIFORNIA ) COUNTY OF SANTA BARBARA ) ss. CITY OF GOLETA )	
I, DEBORAH CONSTANTINNO, City California, DO HEREBY CERTIFY that the for duly adopted by the City Council of the City o on the 16 <sup>th</sup> day of September, 2008, by the follows:	regoing Resolution No. 08 was f Goleta at a regular meeting held
AYES:	
NOES:	
ABSENT:	(SEAL)
	(SEAL)
	DEBORAH CONSTANTINO CITY CLERK

## **ATTACHMENT 2**

## BOARD OF SUPERVISORS AGENDA REPORT AUGUST 26, 2008



### **BOARD OF SUPERVISORS** AGENDA LETTER

## Clerk of the Board of Supervisors

105 E. Anapamu Street, Suite 407 Santa Barbara, CA 93101 (805) 568-2240

#### Agenda Number:

200 NW 19 PH 3: ne

Department Name:

Department No.:

For Agenda Of:

Placement: Estimated Tme:

Continued Item:

If Yes, date from:

Vote Required:

**BOS** 

August 26, 2008

Departmental 2 Hours

Yes. File No. 08-00707

July 15, 2008

**Auditor-Controller Concurrence** 

As to form: N/A

TO:

Board of Supervisors

FROM:

Supervisor Firestone, 3<sup>rd</sup> District Supervisor

Supervisor Centeno, 5<sup>th</sup> District Supervisor

**SUBJECT:** 

**Energy Crisis** 

**County Counsel Concurrence** 

As to form: N/A

**Other Concurrence:** 

As to form: N/A

#### **Recommended Actions:**

a. Receive a presentation from staff and representatives of oil interests regarding the current state of oil and natural gas resources as relates to the County of Santa Barbara; and

b. Receive testimony from the general public regarding oil activities and energy programs relating to Santa Barbara County; and

c. Approve the submission of a letter to the Governor of the State of California calling for a change in policy to allow expanded oil exploration and extraction in the Santa Barbara County region.

#### Background:

The current and projected state of the Santa Barbara County financial resources to continue basic County services calls for an aggressive stance on the development of new revenues. Additionally, there is a growing concern on a local, state and national level for the need to assess potential energy resources to reduce dependence on foreign sources.

The technology of oil drilling has changed significantly over the past four decades. Coupling this with the economic impacts resulting from the volatility of oil production in other parts of the world outside the United States strongly suggests that the State of California needs to assess its policies relating to new exploration and extraction of oil in lands controlled by the State.

Enclosed as Attachment A is a summary of energy facts prepared by staff at our request which provides an overview of national, state and county status. It provides facts regarding current use and potential

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sources for future use. With regard to oil and natural gas in the Santa Barbara County region, the following are estimates of remaining reserves:

- Currently producing leases: 13.2 million barrels of oil, 13.9 billion cubic feet of natural gas
- Undeveloped reserves on developed leases: 187.4 million barrels of oil, 47.9 billion cubic feet of natural gas
- Unleased state lands: 761 million barrels of oil, 189 billion cubic feet of natural gas (includes Tranquillon Ridge)

The off-shore area of Southern California Planning Area has significantly higher potentially and economically recoverable oil (4.47 billion barrels) and natural gas (8 trillion cubic feet).

Given the current budget constraints of the County, it is only prudent to support the exploration and extraction of oil and natural gas both on and off shore, with an enhancement of revenues to local governments. Staff prepared estimates demonstrating the financial impact of oil on our General Fund and Fire District funds. These estimates are reflected in the following charts:

County Revenue for Oil	Companies
Fees	\$1,635,435
California Royalty Revenue	\$78,983
Coastal	\$623,000
Property Taxes	\$3,203,906
	\$5,541,324

#### Chart 1

Future Preliminary Rough Estimates of Property Tax and Royalty Sharing from PXP Tranquillon Ridge & Venoco Full Field Developments at 100 per barrel of oil							
	Property Tax	Royalty	Total				
PXP Tranquillon Ridge							
(14 year life & 1% of State Royalty Revenue)	\$8,522,857	\$1,000,000	\$9,522,857				
Venoco South Ellwood Field							
(30 year life & 21% of State Royalty Rate)	\$1,760,667	\$6,580,000	\$8,340,667				
Venoco Paredon							
(15 year life & 8.4% of State Royalty Rate)	\$2,052,000	\$2,251,000	\$4,303,000				
TOTAL	\$12,335,524	\$9,831,000	\$22,166,524				

#### Chart 2

The County currently receives approximately \$5.5 million in revenues from oil operations. Based on an estimated \$100 per barrel and activation of PXP Tranquillon Ridge, Venoco South Ellwood and Venoco Paredon fields, the County could receive, on average, over \$22 million annually over the next 14 years.

The figures in Chart 2 are rough estimates based on projected reserves by the involved oil companies. The property tax figures have not been validated by the County Assessor and are the subject of a number of assumptions yet to be tested.

The County of Santa Barbara cannot afford to pass on the maximization of the potential of the revenues to be derived from the oil and gas reserves projected to exist, including increased local government percentage participation the revenues derived from the producers. The improvements in technology to prevent spills, the reduction of seepage resulting from enhanced production techniques, the economic impacts resulting from world demand and tensions, and the potential for pre-emption by the federal government all combine to justify an aggressive proactive position by the State of California to maximize the benefits of expanded oil and natural gas exploration and extraction. Therefore it is recommended that the Board of Supervisors approve the submittal of a letter to Governor Arnold Schwarzeneggar for a change in policy to allow expanded exploration and extraction of oil and natural gas (Attachment B).

#### **Attachments:**

**Attachment A** – Appendix A: World Energy Profile

Appendix B: Nation Energy Profile Appendix C: California Energy Profile

Attachment B – Letter to Governor Arnold Schwarzenegger

# Appendix A: World's Energy Profile

	Consumption (2005)	Production (2005)	Est. Reserves (as of 2006)
Petroleum	83.6 million barrels/day	84.6 million barrels/day	1.1 trillion barrels
Natural Gas	103.7 billion feet <sup>3</sup>	101.5 trillion feet <sup>3</sup>	6,226.5 trillion feet <sup>3</sup>
Coal	6,489 million short tons	6,483 million short tons	997.7 million short tons
Total Electricity		17,250.6 billion kilowatt/hours	
(Conventional)		11,455.3 billion kilowatt/hours	
(Hydroelectric)		2,900 billion kilowatt/hours	
(Nuclear Electric)		2,625.6 billion kilowatt/hours	
(Geothermal, Wind, Solar, Wood and Waste)		369.7 billion kilowatt/hours	

## Appendix B: Nation's Energy Profile

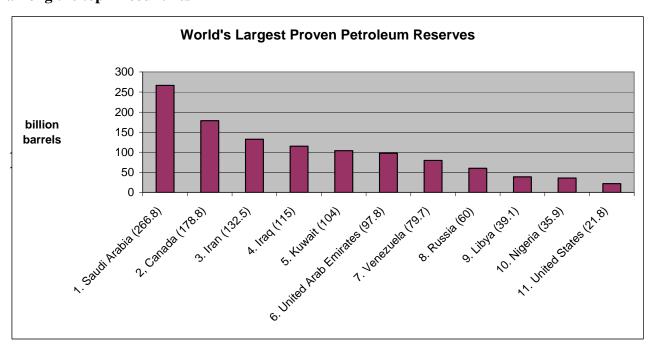
## **Overall**

The United States of America is the world's largest producer, consumer, and net importer of energy. The graph on the following page depicts how the nation used its energy in 2007 by source and sector; however, the US Department of Energy does not distinguish between public and private sector consumption.

#### Petroleum

In 2006, the US ranked as

- **the world's 3<sup>rd</sup> largest oil producer** (at 8.3 million barrels/day) behind Saudi Arabia and Russia (at 10.7 and 9.7 million barrels/day, respectively);
- **the world's largest oil consumer** (at 20.7 million bbls/day), followed by China and Japan (at 7.2 and 5.2 million bbls/day, respectively).
- 11<sup>th</sup> largest in proven petroleum reserves, accounting for 1.9% of total proven reserves among the top 11 countries



## Natural Gas

In 2005, the US ranked as the world's **2<sup>nd</sup> largest natural gas producer** (18 trillion feet<sup>3</sup>) behind Russia, and **the largest natural gas consumer** (22 trillion feet<sup>3</sup>).

## **Electricity**

In 2005, the U.S. ranked as **the world's largest producer and consumer of electricity**. Consumption was reported at 3,816 billion kilowatt hours (kw/h), followed by China (2,197 billion kw/h), Japan (974 billion kw/h), Russia (779 billion kw/h), Germany (545 billion kw/h), India 489 billion kw/h), and France (451 billion kw/h).

In 2005, the US ranked as

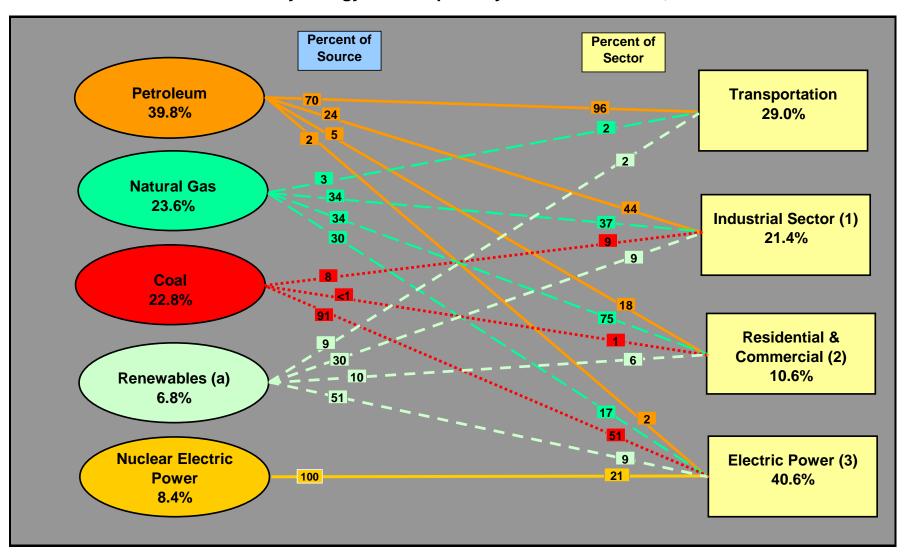
- the **2**<sup>nd</sup> **largest net hydroelectric electric power generator** (at 270 billion kw/h), behind Canada (at 360 billion kw/h);
- **the largest net nuclear electric power generator** (at 782 billion kw/h) followed by France and Japan (at 429 and 278 billion kw/h, respectively);
- the largest net geothermal, solar, wind, and wood and waste electric power generator (at 100 billion kw/h) followed by Germany, Spain and Japan (at 43, 23, and 23 billion kw/h), respectively.

## **Coal**

In 2005, the US was **the world's 2<sup>nd</sup> largest producer and consumer of coal** (at 1.131 and 1.125 billion short tons, respectively).

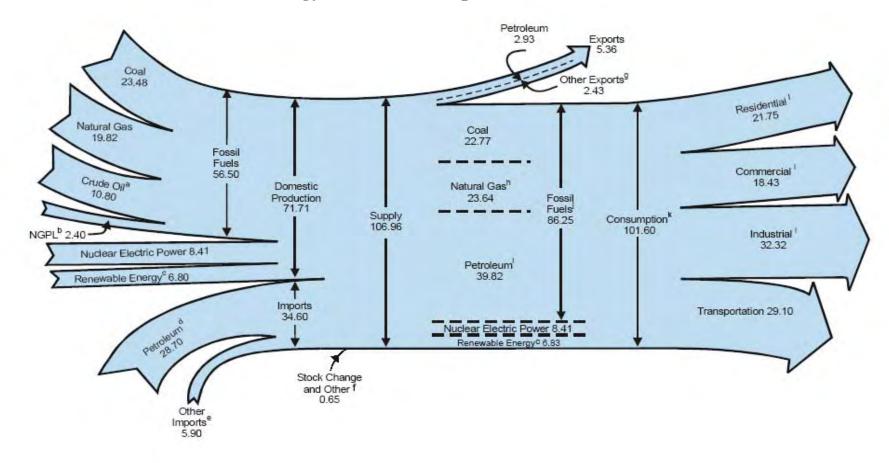
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## U.S. Primary Energy Consumption by Source and Sector, 2007



a. Conventional hydroelectric power, geothermal, solar/PV, wind, & biomass.
 Note: Sum of components may not equal 100 percent due to independent rounding.
 Source: Energy Information Administration website.

## U.S. Energy Flow in 2007 (quadrillion btu)



a includes lease condensate.

<sup>&</sup>lt;sup>b</sup> Natural gas plant liquids.

Conventional hydroelectric power, biomass, geothermal, solar/photovoltaic, and wind.

<sup>&</sup>lt;sup>d</sup> Crude oil and petroleum products. Includes imports into the Strategic Petroleum Reserve.

Natural gas, coal, coal coke, fuel ethanol, and electricity.

Adjustments, losses, and unaccounted for.

Ocal, natural gas, coal coke, and electricity.

h Natural gas only; excludes supplemental gaseous fuels.

<sup>&</sup>lt;sup>1</sup> Petroleum products, including natural gas plant liquids, and crude oil burned as fuel.

Includes 0.03 quadrillion Btu of coal coke net imports.

<sup>\*</sup> Includes 0.11 quadrillion Btu of electricity net imports.

Primary consumption, electricity retail sales, and electrical system energy losses, which are allocated to the end-use sectors in proportion to each sector's share of total electricity retail sales. See Note, "Electrical Systems Energy Losses," at end of Section 2.

Notes: • Data are preliminary. • Values are derived from source data prior to rounding for publication. • Totals may not equal sum of components due to independent rounding. Sources: Tables 1.1, 1.2, 1.3, 1.4, and 2.1a.

## Appendix C: California's Energy Profile

## **Overall**

California is the most populace state in the union, representing about 12.6% of the nation's population in 2007 with a populace of 37,662,518. The state also represented 12.5% of the nation's labor force, and 13% of the nation's Gross Domestic Product in 2007. Meanwhile, its per capita consumption of energy is lower than the national average. Motor gasoline consumption was 11.3% of the nation's total in 1986.

The Energy Information Administration of the U.S. Department of Energy characterizes California's Energy Profile as follows:<sup>1</sup>

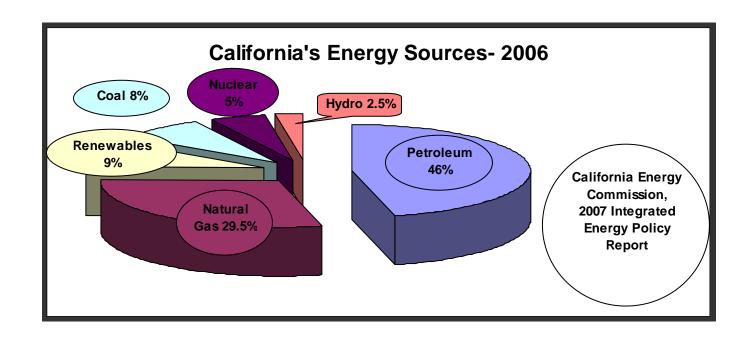
"Resources and Consumption: California is rich in conventional and renewable energy resources. It has large crude oil and substantial natural gas deposits in six geological basins, located in the Central Valley and along the Pacific coast. Most of those reserves are concentrated in the southern San Joaquin Basin. More than a dozen of the Nation's 100 largest oil fields are located in California, including the Belridge South oil field, the second largest oil field in the contiguous United States. In addition, Federal assessments indicate that large undiscovered deposits of recoverable oil and gas lie offshore in the federally administered Outer Continental Shelf (OCS), although Federal law currently prohibits oil and gas leasing in that area. California's renewable energy potential is extensive. The State's hydroelectric power potential ranks second in the Nation (behind Washington State), and substantial geothermal and wind power resources are found along the coastal mountain ranges and the eastern border with Nevada. High solar energy potential is found in southeastern California's sunny deserts.

California is the most populous State in the Nation and its total energy demand is second only to Texas. Although California is a leader in the energy-intensive chemical, forest products, glass, and petroleum industries, the State has one of the lowest per capita energy consumption rates in the country. The California government's energy-efficiency programs have contributed to low per capita energy consumption. Driven by high demand from California's many motorists, major airports, and military bases, the transportation sector is the State's largest energy-consumer. More motor vehicles are registered in California than any other State, and worker commute times are among the longest in the country.

See California Energy Commission, *Integrated Energy Policy Report 2007*, for more information.

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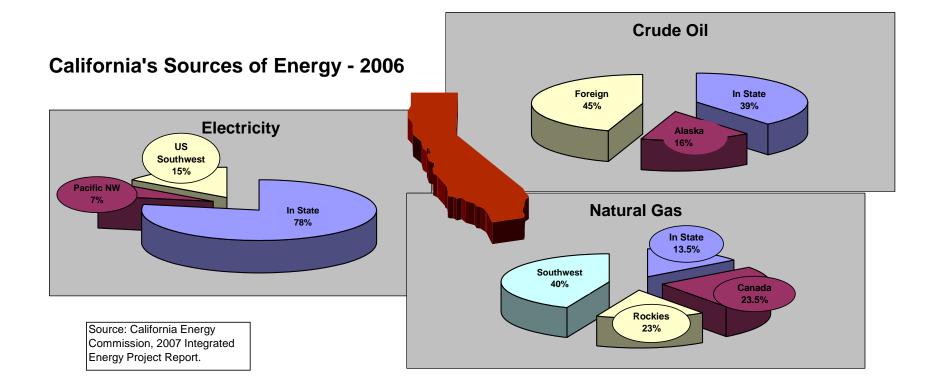
<sup>&</sup>lt;sup>1</sup> http://tonto.eia.doe.gov/state/state\_energy\_profiles.cfm?sid=CA



## California's Electricity Mix in 2006

Mix	Natural Gas 41.5%	Large Hydro 19%	Coal 15.7%	Nuclear 12.9%	Geothermal 4.7%	Biomass 2.1%	Small Hydro 2.1%	Wind 1.8%	Solar 0.2%
In-state	88%	77%	62%	84%	99%	92%	93%	92%	100%
Imported	12%	23%	38%	16%	1%	8%	7%	8%	0%

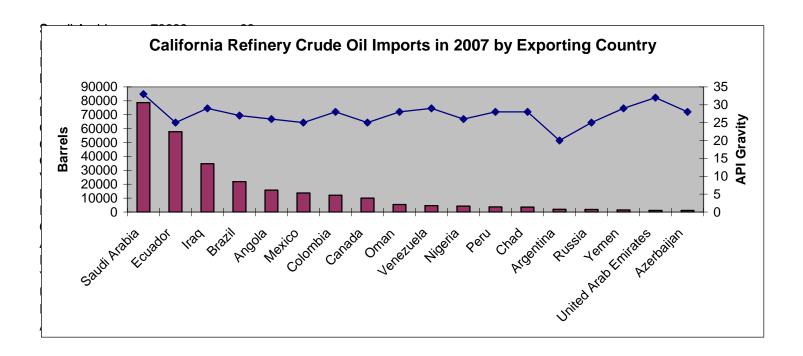
Source: California Energy Commission, 2007 Integrated Energy Policy Report



## California Refineries:

Source: Gordon Schremp, California Energy Commission, *California's Petroleum Infrastructure*, February 1, 2007.

- 14 refineries produce transportation fuels that meet California's standards
- 8 smaller refineries produce asphalt and other products
- California's refineries provide neighboring states with the majority of their transportation fuel
- California's refineries receive crude oil via pipeline and marine vessel
- These refineries operate at or near maximum capacity, except during periods of planned maintenance or unplanned shutdowns
- In 2005, California's refineries had the following output:
  - o 43.1% gasoline meeting CARB standards
  - o 7.4% non-California gasoline
  - o 11.6% diesel meeting CARB standards
  - o 4.7% diesel meeting EPA standards
  - o 12.4% jet fuel
  - o 1.7% asphalt and road oil
  - o 2.4% liquefied refinery gases
  - o 3.1% residual fuel oil
  - o 5.2% still gas
  - o 7% petroleum coke
  - o 1.5% other products



Source: U.S. Department of Energy, Energy Information Administration, historic databases on website.

Imports by Refinery & Refining Entity										
	Refinery	Location	2006 Capacity (barrels/day)	2007 Crude Oil Imports (bbls) X Refinery	% of Total Imports		2007 Crude Oil Imports (bbls) X Entity	% of Total Imports	Entity	
1	Big West of California	Bakersfield	66,000	-	0%		0	0%	Big West	
2	Chevron	El Segundo	260,000	56,014,000	20%		125,864,000	46%	Chevron	
3	Chevron	Richmond	242,901	69,850,000	25%		123,004,000	40 /0	Chevion	
4	ConocoPhillips	Arroyo Grande	44,200	-	0%					
5	ConocoPhillips	Rodeo (SF)	76,000	3,955,000	1%	<b>—</b>	25,873,000	9%	ConocoPhillips	
6	ConocoPhillips	Wilmington	139,000	21,918,000	8%					
7	ExxonMobil	Torrance	149,500	-	0%		0	0%	ExxonMobil	
8	Paramount Petroleum	Paramount	46,500	5,543,000	2%		5,543,000	2%	Paramount	
9	Shell	Martinez	155,600	11,043,000	4%		22,123,000	8%	Shell	
10	Shell	Wilmington	98,500	11,080,000	4%		22,123,000	0 /0	Sileli	
11	Tesoro	Martinez (Avon)	166,000	20,094,000	7%		20,094,000	7%	Tesoro	
12	Valero	Wilmington	80,887	25,782,000	9%	$\neg$	41,477,000	15%	Valero	
13	Valero	Benecia	144,000	15,695,000	6%		41,477,000	1370	valeio	
14	BP West Coast	Los Angeles	260,000	35,043,000	13%		35,043,000	13%	BP	
	1,929,088 276,017,000 100%									
	Source: U.S. Depa	artment of Energy, E	nergy Information A	dministration, websit	es databases					

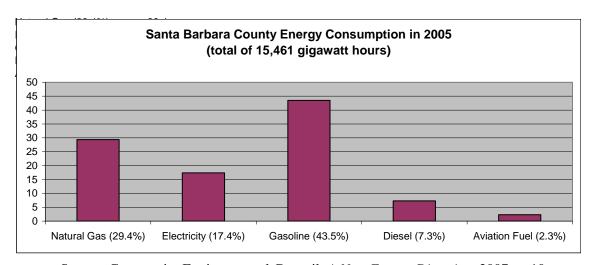
California Refiner Oil Imports by Exporter (barrels of oil)									
	Refiner								
	Chevron	Valero	BP	ConocoPhillips	Tesoro	Shell	Paramount		
Exporter									
Saudi Arabia	77,424,000	-	1,258,000	-	-	-	-		
Ecuador	8,486,000	14,410,000	776,000	6,689,000	6,304,000	13,765,000	5,543,000		
Iraq	8,914,000	4,214,000	13,744,000	4,099,000	-	2,827,000	-		
Brazil	8,643,000	4,427,000	4,592,000	2,189,000	336,000	999,000	-		
Angola	1,404,000	4,538,000	6,800,000	370,000	2,103,000	-	-		
Mexico	588,000	6,554,000	735,000	5,520,000	-	254,000	-		
Colombia	1,213,000	4,523,000	409,000	2,333,000	3,614,000	-	-		
Canada	796,000	1,886,000	-	2,096,000	2,732,000	2,439,000	-		
Oman	2,474,000	-	2,796,000	-	100,000	-	-		
Venezuela	5,187,000	76,000	-	707,000	-	1,839,000	-		
Nigeria	3,396,000	-	866,000	-	-	-	-		
Peru	1,344,000	-	-	-	1,301,000	-	-		
Chad	3,552,000	-	-	-	-	-	-		
Argentina	-	-	1,621,000	340,000	-	-	-		
Russia	-	849,000	-	-	970,000	-	-		
Yemen	-	-	-	-	1,514,000	-	-		
UAE	1,204,000	-	-	-	-	-	-		
Azerbaijan	-	-	-	360,000	751,000	-	-		
Equatorial Guinea	-	-	893,000	-	-	-	1		
Indonesia	-	-	553,000	-	-	-	-		
Bolivia	-	-	-	307,000	-	-	-		
China	-	-	1	863,000	-	-	-		
Norway	-	-	-	-	369,000	-	-		
Trinidad & Tobago	621,000	-	-	-	-	-	-		
Kuwait	618,000	_	-	-	-	-	-		
	125,864,000	41,477,000	35,043,000	25,873,000	20,094,000	22,123,000	5,543,000		

## Santa Barbara County's Energy Profile

## **Overall**

Santa Barbara County's population in 2007, estimated at 424,425, was 1.13% of California's population, 1.1% of the state's work force, and 1.25% of California's gross domestic product.

## **Energy Consumption**



Source: Community Environmental Council, A New Energy Direction, 2007, p. 10.

*Electricity:* Santa Barbara County is situated at the end of two electrical grid systems; Southern California Edison (SCE) serves the southern portion of the County, Pacific Gas & Electric (PG&E) serves the northern portion. In 2006, the County consumed a total of 3,177 gigawatt<sup>2</sup> hours of electricity; 43% of which came from PG&E and 57% from SCE.<sup>3</sup>

*Natural Gas:* Santa Barbara County is served by the Southern California Gas Company, although the Cuyama Valley does not have natural gas service. In 2005, the County consumed 155 million therms of natural gas.<sup>4</sup>

*Transportation Fuels:* In 2005, the County consumed 184 million gallons of gasoline, 28 million gallons of diesel, 8.4 million gallons of jet fuel, and 525,000 gallons of aviation gasoline.

<sup>&</sup>lt;sup>2</sup> A gigawatt hour equals one million kilowatt hours, and one kilowatt hour is enough electricity to run ten 100-watt light bulbs for an hour (Community Environmental Council, *A New Energy Direction*, 2007, p. 9).

<sup>&</sup>lt;sup>3</sup> California Energy Commission, email from Andrea Gough, July 28, 2008.

<sup>&</sup>lt;sup>4</sup> Community Environmental Council, A New Energy Direction, 2007, p. 9.

#### Energy-Demand Reduction – County's Energy Element:

The County adopted the *Energy Element* of the Santa Barbara County Comprehensive Plan in December of 1994. This Element contains long-range planning guidelines and mechanisms to encourage energy efficiency and alternative energies in Santa Barbara County.

In May of 1995, the County implemented Policy 2.1 [Voluntarily Going Beyond State Building Energy Standards] of the *Energy Element*, by establishing the Innovative Building Review Program (IBRP). The IBRP is a free program that gives incentives, including an expedited plan check review, for projects that reach the IBRP's target levels, which go beyond California Energy Efficient Standards (Title 24). Local professionals, including contractors, architects, engineers, and energy consultants, make up a committee that gives free advice to applicants on energy-efficient design or products.

Since inception of the program, over 1,060 residential and 10 commercial projects have reached the program's target levels. In recent years, more projects are reaching the higher target levels within the program and going beyond Title 24 by larger percentages. In 2008, the Building & Safety Division plans to update the IBRP, including recognition of projects that achieved mid level compliance ranges with the Santa Barbara Contractors Association Built Green and the nationally recognized LEED compliance programs or equivalent.

In 1997, Santa Barbara County implemented Policy 5.10 [Alternatively Fueled Vehicles] of the *Energy Element* by preparing a report that attempted to address local regulatory barriers to introducing electric vehicles and related charging facilities. At the time, the California Air Resources Board's Low-Emission Vehicle Clean Fuels Regulation was requiring by 2003 that 10% of all vehicles that each major automaker delivers to the California market to be zero emission vehicles. In addition, the County analyzed the entire fuel cycle of the electric vehicle to determine the real environmental benefits of electric vehicles.

In 2000, Santa Barbara County marketed the economic and environmental benefits of solar energy systems for commercial and residential uses. The County produced a video, *Heating with the Sun, Solar Applications in Santa Barbara County* and designed a six-panel brochure, making them available to the public.

#### Energy-Demand Reduction - County's Green Team

The County's efforts to use energy more efficiently and conserve energy are illustrated in the Green Team Annual Update 2007, which was received by the Board of Supervisors at its October 23, 2007, hearing.

## Conventional Energy Production

Santa Barbara County has hosted oil and gas production, both onshore and offshore, for more than a century. Total production from those sources is illustrated on the following pages.

## Conventional Energy Production -- Onshore Oil & Gas

- *History:* Oil production in Santa Barbara County dates back to the 1887 in Summerland, and now is focused on developing long-existing onshore fields in the northern portion of the county, including the Cuyama Valley. About 2 billion barrels of oil and 780 billion cubic feet of gas have been extracted from onshore fields between 1923 and 2006, although these figures include state tidelands between 1923 and 1958. Most fields have been in production for decades, as have most of California's onshore oil/gas fields; new technological developments have enhanced producers' ability to recover more reserves economically.
- Estimated Reserves: Economically recoverable oil reserves in the County as of 2006 are estimated to be 29 million barrels (MMbbl), according to DOGGR estimates. This amounts to about 15 years of production at the current rate of 2 MMbbl per year. The 29 MMbbl estimate represents a decrease from reserves estimates of 54 MMbbl in 1996 and 140 MMbbl in 1986. To put these figures in perspective, PXP estimates that recoverable reserves in Tranquillon Ridge are 170 to 200 MMbbl. DOGGR estimates that recoverable reserves in District 4 (mainly Kern County) are 2,079 MMbbl.

Natural gas reserves as of 2006 are estimated to be 23 billion cubic feet (Bcf), or about 12 years of production at the current rate of 1.9 Bcf per year. This represents a decrease from reserves estimates of 51 Bcf in 1996 and 99 Bcf in 1986. For comparison, PXP estimates that recoverable gas reserves in Tranquillon Ridge are 40 to 50 Bcf. DOGGR estimates that recoverable gas reserves in District 4 are 1,171 Bcf.

Santa Barbara's onshore oil fields are mature, and most of the easily extracted oil has been produced. Over the past 20 years, DOGGER has adjusted the oil reserves estimates for Santa Barbara onshore fields downward, based in part on observed production rates, which are affected by economic factors. Given current high oil prices, it may be feasible to more thoroughly drain the less easily extracted oil from some of the County's existing oil fields using enhanced recovery methods, such as steam injection. Application of such technologies could boost estimates of total recoverable reserves. The potential for enhanced recovery will depend on a number of factors, including oil prices, economics of production, availability and allocation of capital, air pollution and greenhouse gas constraints, and willingness of oil companies to invest in the technology to extract the remaining oil, which may involve financial risk.

<sup>&</sup>lt;sup>5</sup> California Division of Oil, Gas and Geothermal Resources, 2006 Annual Report. The estimates for most Santa Barbara onshore fields were updated in 2004 and 2006.

<sup>&</sup>lt;sup>6</sup> The oil reserves estimates have decreased 1.5 times the amount the total oil produced during the past 20 years.

<sup>&</sup>lt;sup>7</sup> The cost of drilling, well reworking, and enhanced recovery increases with increasing energy cost.

Onshore Crude Oil Production & Reserves Santa Barbara County, 2006					19	96	19	86
Field	# Producing Wells	Production (Mbbl)	Cumulative (Mbbl)	Reserves (Mbbl)	Cumulative (Mbbl)	Reserves (Mbbl)	Cumulative (Mbbl)	Reserves (Mbbl)
Barham Ranch	23	115	4,337	1,779	2,937	1,012	324	290
Careaga Canyon	1	1	398		381	9	286	
Casmalia	107	142	43,117	2,075	41,228	1,824	38,235	11,267
Cat Canyon	185	354	302,537	2,323	297,089	22,910	282,570	52,430
Cuyama, South	84	264	224,441	4,629	221,240	3,752	217,047	7,945
Lompoc	28	154	47,867	450	46,933	394	43,901	4,392
Orcutt	152	638	178,175	13,936	171,897	6,316	163,993	12,130
Russell Ranch	25	35	68,587	354	68,137	431	67,236	1,323
Santa Maria Valley	68	129	206,286	1,276	203,815	14,827	194,400	44,050
Zaca	30	157	31,358	2,236	29,140	2,377	26,203	6,297
"any field"	1	9	50		14		5	
County Total	704	1,999	1,107,153	29,058	1,082,811	53,852	1,034,200	140,124

Source: DOGGR annual reports 2006, 1996, 1986

Fields no longer producing:

Capitan Four Deer Jesus Maria

Los Alamos

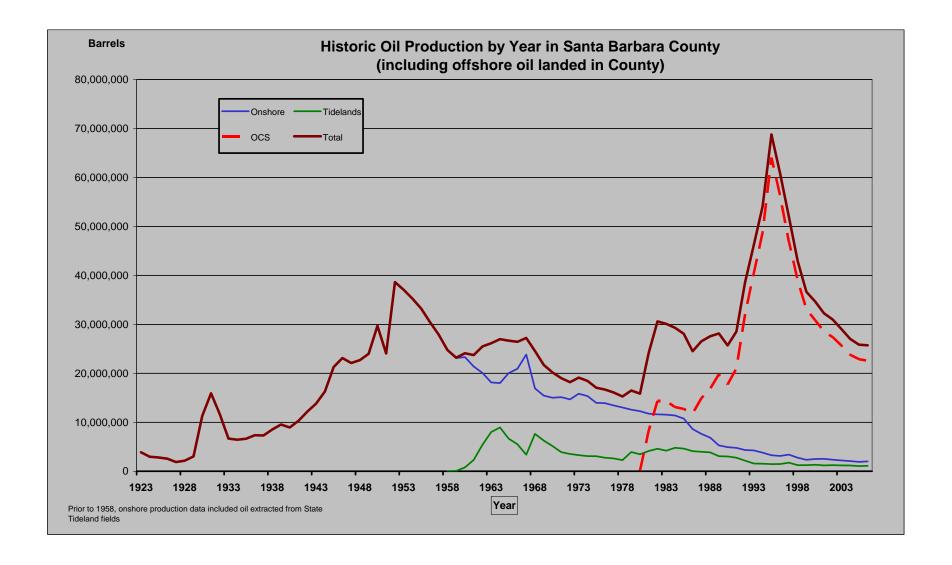
19,922 706 1,372 964 295 190 321 146

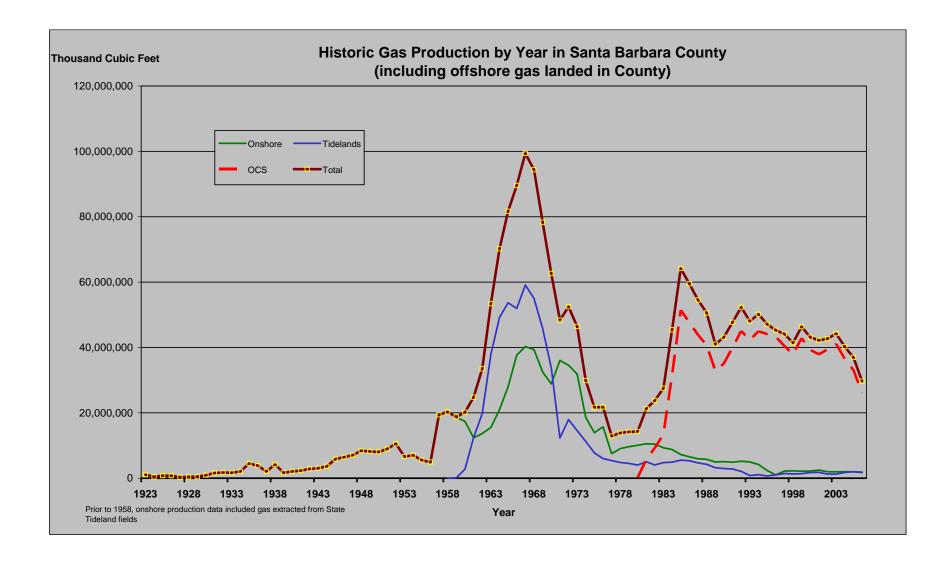
Current (2006) estimated oil reserves are approx 29 MMbbl

	cumulative production	estimated reserves	change in cumulative	change in reserves
1986	1,034,200	140,124		
1996	1,082,811	53,852	48,611	-86,272
2006	1,107,153	29,058	24,342	-24,794

change 1986-2006 72,953 -111,066

reserves change/ cumulative production change -1.52





- Leasing Process: Most of Santa Barbara County's onshore oil and gas reserves are privately owned; the same holds true for surface-access rights. The U.S. Forest Services, with help from the Bureau of Land Management, controls surface leasing within Los Padres National Forest. The U.S. Air Force controls surface leasing within Vandenberg Air Force Base, and owns about 15% of the subsurface rights on the Base.
- **Revenue sharing.** Most leases in the County entail payment of royalties to private owners. Payment of royalties on federal lands includes provisions for sharing such revenues with the respective states, but not adjacent local jurisdictions.

## Conventional Energy Production – Offshore State Submerged and Tidelands

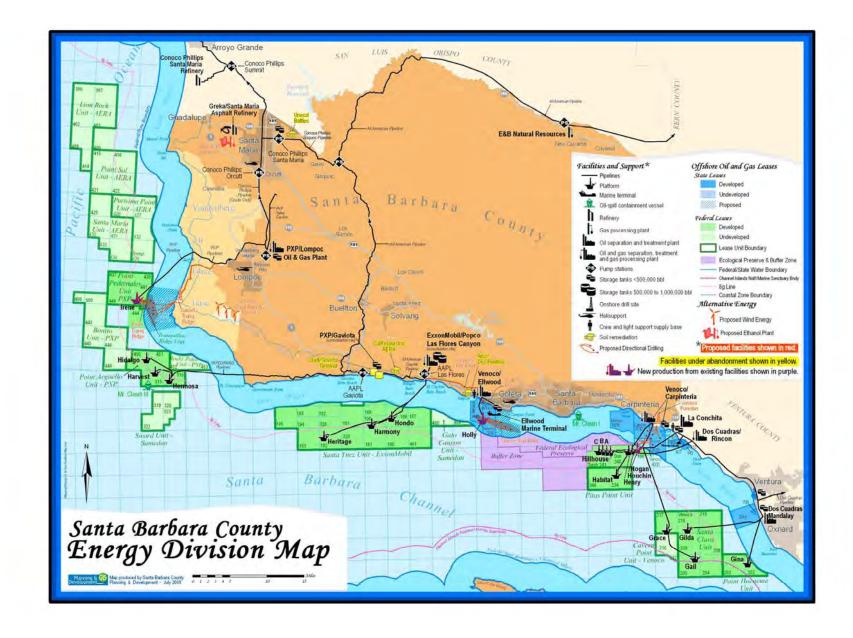
• *History:* A total of 34 tracts were leased in state waters offshore Santa Barbara County between 1929 and 1968. This number rose to 35 leases in 1996 when one existing lease was divided into two for administrative purposes. Twenty three of these leases were produced; however, only two are producing today. Besides these two producing leases offshore Ellwood, another five non-producing leases remain situated offshore Carpinteria.

Oil companies first began producing nearshore oil and gas from the State Tidelands offshore Summerland around 1896, employing piers to support offshore drilling rigs. Total production is unknown because the state did not differentiate between onshore and offshore production in its statistic reports until 1958. Since 1958, total state tidelands production offshore Santa Barbara County through 2006 had reached 156 million barrels of oil and 579 billion cubic of natural gas.

#### • Estimated reserves:

The California State Lands Commission (CSLC) does not publish reserve estimates; however, CSLC staff provided the following reserve estimates for state submerged and tidelands offshore Santa Barbara County, not including the Channel Islands

- 1. Currently producing state leases have an estimated 13.2 million barrels of oil and 13.9 billion cubic feet of natural gas in remaining reserves.
- 2. Undeveloped reserves on developed leases have an estimated 187.4 million barrels of oil and 47.9 billion cubic feet of natural gas remaining.
- 3. Unleased state lands, including lands that were once leased but later quitclaimed, have an estimated 761 million barrels of oil and 189 billion cubic feet of natural gas. This category includes the Tranquillion Ridge field.
- State Leasing Process: Several areas offshore California had been under a legislatively or administratively imposed moratorium on new leasing until 1994, when the state enacted the California Sanctuary Act. That act prohibits any new oil and gas leasing in State Tidelands with three exceptions, two of which are in play offshore Santa Barbara County today.



- 1. The State Lands Commission may grant a new oil/gas lease if it determines that the underlying resources are being drained by producing wells originating from adjacent federal lands and finds the lease to be in the best interests of the state (Section 6244 of the California Public Resources Code). The Tranquillon Ridge project fits within this exception.
- 2. The commission may grant an extension of a lease boundary into an area within the sanctuary if the existing lease is producing and the field is found to extend beyond the lease boundary (Section 6872.5 of the California Public Resources Code). No new infrastructure is allowed within the expanded lease area. The proposed South Elwood Full-Field Project may fit within this exception.
- 3. Any other new leasing requires three steps, as follows: (1) declaration of a severe interruption in energy supplies by the U.S. President to an extent that requires tapping into the nation's Strategic Petroleum Reserve, (2) a finding by California's Governor that the energy resources of the California Coastal Sanctuary would contribute significantly to the alleviation of that interruption, and (3) enactment of legislation to amend the act (Section 6243 of the California Public Resources Code).
- Revenue Sharing: Currently, California allocates up to 1% of its royalties to adjacent local jurisdictions, based upon shoreline miles of local parks. A larger, 20% revenue-sharing formula was enacted with Senate Bill 1187 in 1996; it applied to any new production (as defined in the bill, for which a development plan had been submitted to either the state or local jurisdiction prior to January 1, 2002. This sharing provision would apply to the proposed South Elwood Full-Field Project, if approved, and the proposed Paredon Project offshore Carpinteria, if approved. It does not apply to the Tranquillon Ridge Project currently.

## Conventional Energy Production – Offshore Outer Continental Shelf (OCS)

- *History:* The U.S. Department of the Interior conducted ten lease sales in federal waters offshore California between 1963 and 1984, resulting in a total of 369 leases. About 200 of these leases were concentrated offshore the tri-county region of Ventura, Santa Barbara, and San Luis Obispo (see figure x). Among other things, the County's response to these lease sales included the following actions:
  - 1) Approval of several letters over a number of years requesting that offshore development be phased and leasing efforts reduced to minimize industrialization of the County's coastal areas and other environmental impacts of developing many leases simultaneously. Also, prior to adoption of the National Environmental Policy Act of 1970, the County sought public review of proposed lease sales and adequate opportunity to formally comment on these proposals.

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<sup>&</sup>lt;sup>8</sup> Subsequent splitting of leases increased this total to 371.

<sup>&</sup>lt;sup>9</sup> Federal revenue earned from the 10 lease sales was \$3.9 billion. To date, bonuses (the term given to lease sale revenues) represent the highest source of federal revenue earned from OCS oil and gas activities, compared to royalties and rents.

- 2) Creation of the Energy Division to develop policy recommendations, process permit applications, and ensure compliance with conditions of approved permits stemming from demand for new onshore infrastructure and industrial facilities to handle increased offshore production.
- 3) Adoption of several policies, regulations, and programs to minimize the impacts by addressing oil transportation modes, consolidation of processing, storage, and transportation facilities, screening and siting criteria for onshore support facilities, offsetting unavoidably significant impacts to coastal resources (the Coastal Resources Enhancement Fund has collected nearly \$17 million between 1988 and 2008).
- 4) Efforts to change federal regulatory processes to be more responsive and cognizant of localized impacts of offshore oil development, including a successful effort to move oversight of air quality from the Minerals Management Service to the U.S. Environmental Protection Agency, with delegation of permitting and enforcement responsibility to the state air resources boards and local air pollution control districts.

By Executive Order in 1989, former President Bush cancelled proposed lease sales offshore California and Florida, and asked the National Research Council (NRC) to assess the adequacy of the available scientific and technical information to assess the potential environmental effects of oil and gas development offshore these two states. In its subsequent report, *The Adequacy of Environmental Information for Outer Continental Shelf Oil and Gas Decisions: Florida and California*, the NRC concluded that more scientific and technical information was necessary in order to make informed decisions about the environmental effects of future lease sales. The Interior Department has since undertaken several studies to address identified gaps in scientific and technical information; however, the NRC has not reviewed these studies to opine on their adequacy in addressing its previous conclusions.

Only 79 of these leases remain offshore California. Lessees relinquished 176 of these leases between 1963 and 1995, while another 116 lease expired or terminated between 1973 and 1999. Many leases were relinquished due to a long period of considerably low oil prices between 1986 and 2002. None of the relinquished or terminated leases ever produced oil or gas.

The 79 leases remaining as of the beginning of the year 2001 include four existing leases offshore Orange County, 11 offshore Ventura County, 62 offshore Santa Barbara County, and two offshore San Luis Obispo County. Of these 79 leases, 43 are either producing or situated within producing units, and 36 have never produced.

#### Estimating Reserves:

The following reserve estimates apply to the Southern California Planning Area of the OCS, which extends from the northern border of San Luis Obispo County south to the U.S.-Mexico border.

1. The Minerals Management Service (MMS) last published its estimated reserves underlying discovered and producing leases, of which there are 43, at 393.9 million barrels of oil and

978.9 billion cubic feet of natural gas, as of 2005. <sup>10</sup> Unpublished revisions to these reserve estimates as of May of 2008 are 438 million barrels of oil and 907 billion cubic feet of natural gas. <sup>11</sup> The increase in oil reserves reflects greater-than-anticipated production from ExxonMobil's Sacate field offshore Santa Barbara County's south coast.

- 2. MMS most recent estimate of technically recoverable reserves underlying 36 undeveloped leases in the offshore Santa Barbara County at 1.1 billion barrels of oil and 448 billion cubic feet of natural gas.
- 3. Lastly, MMS estimates technically recoverable, median-value reserves within the Southern California Planning Area at 5.74 billion barrels of oil and 10 trillion cubic feet of gas, and places its economically recoverable, media-value estimate (assuming oil valued at \$80/barrel and gas at \$12/thousand cubic feet) at 4.47 billion barrels and 8 trillion cubic feet of natural gas.

### • Federal Leasing Process:

The U.S. Department of the Interior (Interior) is charged with leasing submerged lands in offshore federal waters in accordance with the Outer Continental Shelf Lands Act (OCSLA). The OCSLA prescribes the following steps.

1. <u>Five Year Leasing Program</u>: Interior prepares an oil and gas leasing program every five years (43, USC, 1344) that identifies potential areas for leasing. Subsequent lease sales during the five years of the effective program must conform to the areas identified in the program. The current five-year leasing program covers a period from July 1, 2007 through June 30, 2012, and proposes 20 leases sales in the Gulf of Mexico (central and western areas) and offshore the states of Virginia and Alaska.

On August 1, 2008, Interior announced that it was commencing preparation of a new program out-of-cycle, and published a Request for Comments in the Federal Register. The new program is planned to address OCS leasing nationwide for the period of mid-2010 through mid-2015. Comments on the Request for Comments are due to Interior on September 15, 2008. This action follows President Bush's recent withdrawal of the previously mentioned Executive Order that withheld leasing in certain planning areas.

2. The OCSLA authorizes Interior to grant oil and gas leases to the highest responsible, qualified bidder(s) via a competitive lease sale (see 43 USC § 1337). No lease sale may extend beyond the size or location of planned leasing identified in the current 5-Year Leasing Program.

Adoption of the National Environmental Policy Act in 1970 subjected lease sales to environmental review and public review. Initial protective measures identified in the

<sup>11</sup> Drew Mayerson, Chief, Office of Reservoir Estimates and Production, Minerals Management Service, Pacific OCS Region, phone conversation of July 23, 2008.

<sup>&</sup>lt;sup>10</sup> OCS Report MMS 2007-012, Estimated Oil and Gas Reserves, Pacific Outer Continental Shelf, http://www.mms.gov/omm/pacific/offshore/ofrrpt.htm

Environmental Impact Statement to reduce adverse environmental effects are identified as lease stipulations. These stipulations apply to all tracts leased in a particular sale throughout the life of the project. These stipulations precede more detailed environmental review and mitigation of exploration and development on individual leases. All lease sales are subject to the Consistency Review Process of the federal Coastal Zone Management Act, wherein the California Coastal Commission examines the action for consistency with the California Coastal Management Program. See <a href="http://www.mms.gov/ld/leasing.htm">http://www.mms.gov/ld/leasing.htm</a> for more information about leasing oil and gas resources on the OCS.

• Revenue Sharing: The United States government owns both surface and subsurface rights of the nation's OCS. The government leases portions of the OCS lands to private-sector enterprise for the purpose of developing minerals in return for bonuses (initial cost of a lease), rents, and royalties. The majority of Outer Continental Shelf revenues are deposited in the Treasury for discretionary use in funding Federal programs and reducing the deficit. Additionally, certain amounts have been earmarked for specific funds such as the Land and Water Conservation Fund, the National Historic Conservation Fund, the Beaufort Sea Escrow (Section 7) Funds, and OCSLA Section 8(g) Funds. To date, the federal government has earned approximately \$177 billion in offshore oil/gas revenues

Actual sharing of OCS revenues with coastal states or impacted local jurisdictions has been relatively small and highly restricted as to the allowed uses of funds. The first legislation to share revenues occurred with the inclusion of the Coastal Energy Impact Program in the enactment of the Coastal Zone Management Act of 1976. This program was deactivated in 1990. The amount of revenues shared with Santa Barbara County under this program is uncertain.

The second revenue-sharing program started with enactment of Section 8(g) to the OCSLA. These funds were shared with coastal states that had offshore leases with no restrictions on the use of the funds as shown below.

Revenue-Sharing Pursuant to the OCS Lands Act

All Years	Royalties (1986-2000)	Rents (1986-2000)	Bonuses (1986-2000)	Sec. 7 Rents	Sec. 8(g) Escrow (1986)	Sec. 8(g) Settlement (1986-2001)	Totals
Alabama	83,041,897	577,121	1,153,206		66,000,000	7,000,000	157,772,224
Alaska	153,690	3,698,221	3,359,838	3,690,074	373,900,000	134,000,000	518,801,823
California	41,066,558	808,747	9		338,000,000	289,000,000	668,875,314
Florida	0	167,258	2,216,037		30,000	0	2,413,295
Louisiana	194,097,135	5,658,526	39,842,123		572,000,000	84,000,000	895,597,784
Mississippi	2,745,962	254,659	774,979		14,000,000	2,000,000	19,775,600
Texas	168,488,076	4,078,114	21,617,455		382,000,000	134,000,000	710,183,645
Totals	489,593,318	15,242,646	68,963,647	3,690,074	1,745,930,000	650,000,000	2,973,419,685

Alaska's escrow disbursement consists of a 1986 Section 8(g) disbursement of \$51,000 and a 1988 Section 7 disbursement of \$322,900,000. This table was originally prepared by the Minerals Revenue Management Division of the Minerals Management Service. That agency has not yet updated its statistics to include total through 2007.

California, in turn, has shared 2.4% of its \$668,875,314 with Santa Barbara County, including cities within the county, for a total of \$15,902,661<sup>12</sup>. The State applied restrictions to the use of these funds and often required matching funds.

Since 1991, Congress has twice adopted amendments to implement Coastal Impact Assistance Programs (CIAP), which allocates revenues to both coastal states and coastal counties that are earned from non-8(g) leases. <sup>13</sup> The one-time CIAP of 2001 allocated \$1,239,203 to Santa Barbara County with restrictions on uses of these funds. A more recent CIAP will allocate revenues between 2008 and 2011, with Santa Barbara County's share estimated at \$2,300,149.

## Renewable Energy Production - Waste Conversion

Conversion of waste to energy is the first renewable source for commercial-scale development in the County. Currently, the County has a joint capital venture with a vendor who has constructed a small waste conversion facility at the Tajiguas landfill. It collects landfill gas (methane), which is then converted to about 2.5 megawatts of electricity daily. A proposal to increase this conversion to 5-12 megawatts daily is under consideration.

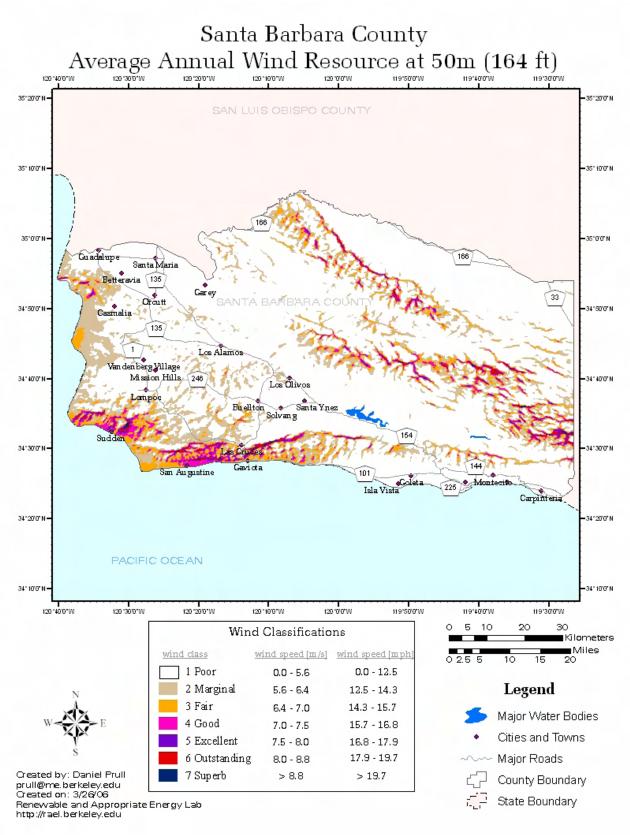
# Renewable Energy Production – Wind Energy

Wind energy is the second renewable source of electricity that is being proposed for commercial-scale development in Santa Barbara County. The Energy Division is processing an application Pacific Renewable Energy Generation, LLC, to install a 65-turbine wind farm approximately five miles southwest of Lompoc, on the ridgelines abutting Vandenberg Air Force Base (VAFB). This proposed project, known as the Lompoc Wind Energy Project, would provide up 97.5 megawatts (rated maximum capacity); average annual production of electricity is estimated at 285 million kilowatt hours, enough to power between 40,000 and 50,000 households. Two other potential projects may come forward, if meteorological tests prove candidate locations to have adequate wind. One would propose a site just north of the Lompoc Wind Energy site, and the other would propose a site in the Casmalia Hills.

Other potential locations in the County for commercial-scale wind energy include Gaviota Coast (between Gaviota and Point Arguello), locations on and adjacent to VAFB, the ridge-crest of the coastal range east of Gaviota, remote mountains in Los Padres National Forest, and Santa Cruz Island, as illustrated on the following maps. We understand that VAFB is considering wind energy production on base, and a pilot project is currently underway with two small turbines. Potential offshore locations for commercial-scale wind production include shallow shelf offshore VAFB and areas offshore the Channel Islands, all of which would be longer-term options.

<sup>&</sup>lt;sup>12</sup> SB 959 (Hart, 1985), AB 1431 (Firestone, 1996).

<sup>&</sup>lt;sup>13</sup> Non-8(g) leases encompass those OCS leases not subject to the revenue-sharing provisions of Section 8(g) either because they were leased prior to 1978 or because they are located further than 3 miles from state waters.

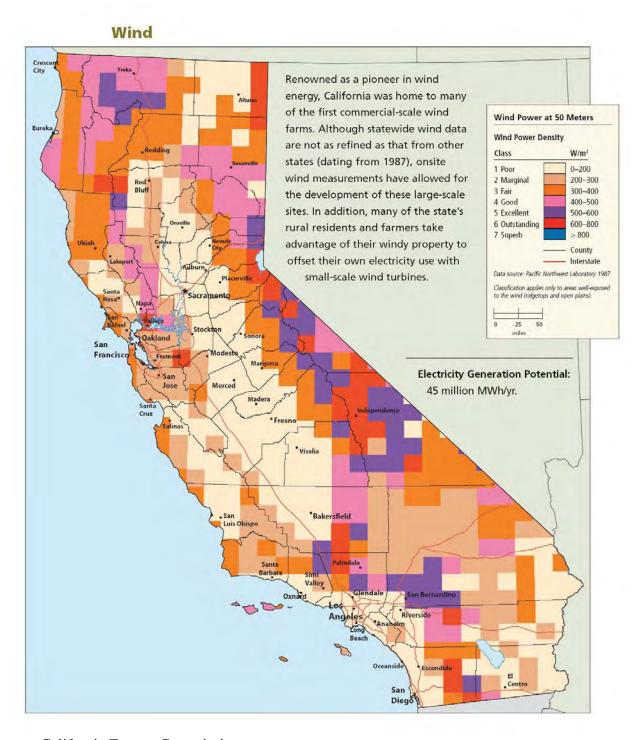


Source: Community Environmental Council.

**Tri-County Area** Average Annual Wind resource at 50 m (164 ft) Wind Classifications 1 Poor San Luis Obispo 2 Marginal 5.6 - 6.4 12.5 - 14.3 3 Fair 6.4 - 7.0 14.3 - 15.7 15.7 - 16.8 4 Good 7.0 - 7.5 5 Excellent 7.5 - 8.0 16.8 - 17.9 6 Outstanding 8.0 - 8.8 17.9 - 19.7 35°00'N 7 Superb > 19.7 > 8.8 Anacapa Island Created by: Daniel Prull prull@me.berkeley.edu Created on: 3/26/06 Renewable and Appropriate Energy Lab http://rael.berkeley.edu Legend Major Water Bodies
County Boundaries
State Boundary

Fig. 3-4. Wind power potential in the Tri-Counties.

121 700°W



Source: California Energy Commission

Notwithstanding, Santa Barbara County's wind potential is relatively modest compared to some other locations in California, as illustrated in the following maps. Moreover, the county resides at the end of the grid, which would constrain large-scale wind energy production for export. Other constraints experienced in any location include availability of sites that minimizes aesthetic and avian impacts, while being sufficiently close to the grid to make the project economical.

There is also potential for smaller scale, non-commercial wind energy production. Such projects could be of interest to landowners with sufficient property to development them. The California Assembly is currently considering a bill (AB 2789) that would require local jurisdictions to permit small-scale projects, subject to reasonable standards.

This November, California voters will consider a initiative that would shift permitting jurisdiction of commercial-scale wind farms (50 or more megawatts) from local jurisdictions to the California Energy Commission.

# Renewable Energy Production - Solar Energy

Solar energy—that is conversion of sunlight into electricity or hot water—has long been a supplemental source of non-commercial energy for some households and businesses. Individual solar systems are good for heating water in swimming pools and heating household water. Some households have employed photovoltaic systems that generate electricity for household use with excess sold off to the electric grid. Several improvements have been made to these systems since the 1970s for greater efficiencies, lower costs, better aesthetic appearance, and more adaptable design options.

There are two broad categories of commercial-scale solar technologies that convert sunlight to electricity: concentrating and non-concentrating solar power systems. Concentrating systems (CSP) convert sunlight into steam or thermal energy that, in turn, is used to generate electricity. Non-concentrating systems (PV) primarily employ photovoltaic systems capable of converting sunlight directly into electricity. Santa Barbara County ranks 12<sup>th</sup> and 14<sup>th</sup> amongst California counties for estimated CSP and PV solar potential, respectively (see following maps).

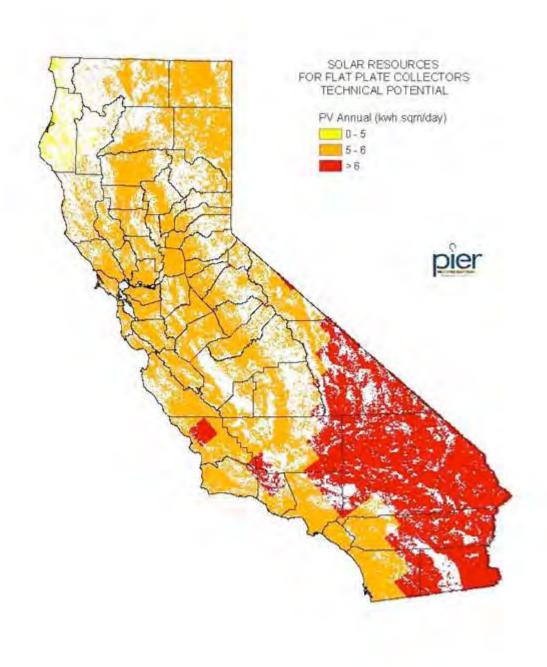
No commercial-scale solar facilities currently operate in the County. Three commercial-scale facilities have been proposed at locations in the Carrizo Plains in the southeastern portion of San Luis Obispo County, one which employs CSP technology and two that would use photovoltaic technology. One potential commercial-scale photovoltaic solar-energy developer has expressed initial interest in building a photovoltaic project in Santa Barbara County's Cuyama Valley.

# Renewable Energy Production - Wave Energy

Wave energy is said to be at least 10-20 years behind wind in evolution as a commercially viable source of electricity. Ocean waters offshore Santa Barbara County's west coast have potential to produce commercial quantities of energy. Potential environmental effects to address include potential interference with marine mammals and fish, visual impacts, conflicts with other uses.

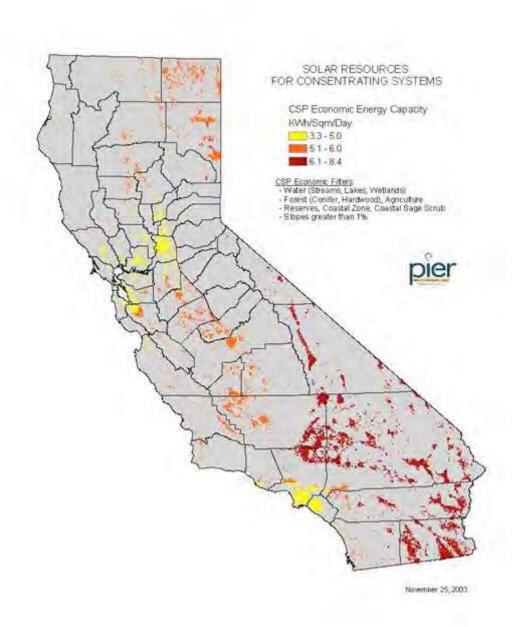
# **Estimated Photovoltaic Potential (Technical)**

Source: California Energy Commission, California Solar Resources, 2005



# **Estimated Concentrated Solar Systems Potential (Technical)**

Source: California Energy Commission, California Solar Resources, 2005



August 26, 2008

The Honorable Arnold Schwarzenegger Governor, State of California State Capitol, First Floor Sacramento, CA 95814

Dear Governor,

As you are well aware, the policy of Santa Barbara County, in the past, has been to limit oil exploration and extraction. Currently, new facts and considerations have caused the County Board of Supervisors to review this policy, and we are forwarding these considerations to you along with our recommendation.

Since the traumatic oil spill in 1969, significant technological improvements on methods of extraction have been made which should appreciably mitigate such spills from happening in the future. Indeed, there have been no significant oil spills in offshore production in the almost forty years since that spill.

Studies have been conducted on the offshore natural seeps that conclude that oil extraction actually mitigates the natural seepage. Extraction reduces the pressure that creates seeps to occur, thereby reducing the amount of oil and gas that is introduced into the water and air.

The international oil market has placed an unfortunate burden on our economy and population. An indication that we are pursuing increased oil extraction would immediately have a depressing effect on the international price of oil, to the benefit of our country. A change in policy and the cooperation of state and local permitting considerations could increase oil supplies in the near future, reducing the economic burden of our dependence on international oil supplies.

Our county will be dealing with a severe financial shortfall next year that could well limit our ability to supply basic county services, and the State is also experiencing similar financial difficulties. An increase in oil extraction would have an important beneficial effect on our state and local budgetary crisis.

Our county is experiencing the initial effects of an increase in unemployment as the various fallouts of the national and local sectors begin to affect our economy. It would seem logical to allow the economic stimulus of employment in the oil industry to benefit our working family population.

Lastly, our county has long been concerned about the possibility of a national fuel emergency, brought on by an international crisis that would cause our federal government to preempt local and state policy for the needs of our national population and economy. If that were to occur, the County would have less authority in environmental safeguards, oversight and economic benefits. A better policy would be to allow a gradual and intelligent expansion of oil exploration and extraction, rather than to accomplish the same under emergency conditions.

For all the above reasons, the population and leadership of Santa Barbara County are suggesting that the State consider a change in policy that would allow expanded oil exploration and extraction in our county. We further suggest that, in keeping with past practices, such expansion would continue the best environmental, aesthetic and economic policies to maximize the benefits and minimize the possible problems for our community.

The Board of Supervisors

### **ATTACHMENT 3**

# CITY OF GOLETA COMMENT LETTER DRAFT EIR ON FULL FIELD DEVELOPMENT PROJECT AUGUST 25, 2008



August 25, 2008

CITY COUNCIL

Michael T. Bennett Mayor

Roger S. Aceves Mayor Pro Tempore

Jean W. Blois

Eric Onnen Councilmember

Jonny Wallis Councilmember

CITY MANAGER
Daniel Singer

Eric Gillies, Project Manager California State Lands Commission 100 Howe Avenue, Suite 100-South Sacramento, CA 95825

### VIA EMAIL and CERTIFIED MAIL (RETURN RECEIPT REQUESTED)

RE: Venoco Ellwood Full Field Development Project Draft Environmental Impact Report; SCH Number: 2006061146; CSLC EIR Number: 738

Dear Mr. Gillies:

Breaking the State Sanctuary apart for the first time since its adoption, decades ago, is tricky business. That is what this project is all about. So in the course of evaluating that breakage, a fundamental tenet runs through -- that the project has a sound legal footing and that the technical body of information is accurate and sufficient. The comments that follow may put that into dispute.

### A Flawed Premise

In the course of preparing this comment letter, the City took the opportunity to look back at several documents that addressed former, similar offshore projects at South Ellwood and Coal Oil Point. What we found surprised us, for it may call into dispute the legal grounds for the proposed lease boundary expansion that is at the heart of the proposed project.

The premise by which Venoco and the State Lands Commission are working is that a lease boundary expansion is permissible because the oil and gas resources are all a part of the same reservoir. In other words, the State can get around the leasing prohibitions of the Sanctuary Act because it's the same pool of oil, rather than in a separate reservoir.

However, a reading of the ARCO EIR for State Leases PRC 308 & 309 (Resumption of Exploratory Drilling at Coal Oil Point), dated June 1980 (SCH#80070801), identifies multiple and separate reservoirs in the

Mr. Eric Gillies August 25, 2008 Page 2 of 5

area, and it delineates and maps the South Ellwood Offshore Field and the Coal Oil Point Offshore Field as separate non-connected reservoirs (e.g. Figure 3.4 and pages 3-7 and 3-8).

A reading of the Final EIR for the ARCO Coal Oil Point Project, Volume 1, dated January 1987, further delineates and maps multiple and separate reservoirs: Embarcadero Field; South Ellwood Offshore Field; and Coal Oil Point Offshore Field (e.g. page S-3 and Figure 2.1-1).

Then a reading of the paper-work surrounding the Mobil Clearview Project describes the former proposed Full Field Development Project as entirely contained within the South Ellwood Offshore Field (e.g. Board of Supervisors agenda staff report of June 26, 1995). Is that because Mobil couldn't make the legal grounds for development of the Coal Oil Point Offshore Field, because it is in fact a separate reservoir as delineated and mapped by the State Lands Commission?

These readings illustrate how much larger and more aggressive Venoco's Full Field Development Project is compared to its predecessors. These readings also give pause to the legal premise that the proposed project fits within an exception to the leasing prohibitions of the State Sanctuary Act. That is a fundamental issue for which this project hangs in the balance and for which the EIR and this process may be for naught.

### **Errors of Fact and Reality**

Several errors on permit matters run throughout the EIR that need to be corrected, for they have a bearing on the viability of alternatives evaluated in the EIR. First, the EIR relies on the use of a Limited Exception Determination as an entitlement to upgrade various onshore facilities that support the proposed project, particularly at the Ellwood Onshore Processing Facility. A Limited Exception Determination gets around non-conforming use/structure provisions of a zoning code, in "limited" circumstances. It is used for "limited, small" improvements, such as to permit the use of a portable power generator as a redundant, back-up power supply for a fire suppression system. It is not used for the nature, scale and size of what is envisioned by the proposed project.

The numbers in the EIR tell a story of a project that far and wide exceeds the minimalist thresholds of a Limited Exception Determination. To wit, the EIR envisions a three to four month period of site rigging and grounds preparation at the Ellwood Onshore Processing Facility, followed by six steady months of construction, the installation, testing and operation of millions of dollars of new equipment and piping for power cogeneration, gas processing, heat transfer, sulfur separation, utility connections, etc., and a year 2040 life cycle for the equipment. The sheer scale of this project is not Limited Exception Determination material. The City asks that the EIR be corrected and that all references to a Limited Exception Determination be stricken.

Second, contrary to the assertions in the EIR, a Development Agreement cannot supersede or override the City's General Plan nor the County's Comprehensive Plan.



Mr. Eric Gillies August 25, 2008 Page 3 of 5

As a body of land use planners, we have come to appreciate the limited powers of a Development Agreement on matters of balancing zoning controls with community benefits that a project may provide. But a Development Agreement is required by State law to conform to the local General Plan.

A significant component of the proposed project is out of conformance with the City's General Plan. The Ellwood Onshore Processing Facility cannot be upgraded and given new life, for the General Plan expressly prohibits that development activity. A Development Agreement is not permissible under those circumstances. That, in turn, affects the viability of several of the alternatives identified and evaluated in the EIR.

At the end of the day, the Ellwood Onshore Processing Facility is General Planned for "recreation" and it is Zoned for "recreation." It is a non-conforming land use/structure and it has been that way since 1990. Put into context, it became non-conforming nearly 7-years before Venoco purchased it, 12-years before the City came into being, 16 years before this project got some legs under it, and 18 years before this EIR hit the streets.

So, what does this mean relative to Venoco's Full Field Development Project? The backbone of the proposed project, the Ellwood Onshore Processing Facility, is frozen in space and time as a non-conforming land use/structure. It's time has come and it should be decommissioned and properly abandoned as a part of any project that emerges from this EIR and process. The only way around it is through the approval of a General Plan Amendment and a Rezone to "Heavy Industry" by the City of Goleta and the California Coastal Commission. Those approvals, in turn, would also require a ratification vote of the public under Initiative Measure A-96. That is not likely to occur.

### A Never-Ending Project

All things of this nature begin and end with a lease rather than a permit and, therein, lies the crux of the matter before us. The never-ending nature of the State's lease with Venoco drives this project and limits the options before us. The open-ended terms of the State's lease gives Venoco considerable leverage. It denies all of us the opportunity to address what's really on our mind - the decommissioning of the entirety of the offshore oil-works in the South Ellwood Field. In many respects, the lease terms leave California in a half-hearted position of fooling around with the best of a worst case condition – to expand the lease and provide for increased production (in real terms) with cleaner technology. And so it goes on and on, never-ending.

So that all interested parties may better understand what is at stake with the proposed expansion of the State lease, we need to see it and come to a common understanding of its terms and contractual provisions. The City requests that the State lease be appended to the EIR, along with the proposed lease term modifications that give life to the proposed project. The lease and any proposed modifications of it, more so than this EIR, will dictate what is possible in terms of options and deal-points.



### An End-Game Strategy

For some time now, the City of Goleta has spoken about the need for an end-game to emerge, one that has a predictable termination date for drilling, production, and processing as well as a beginning and ending of decommissioning activities. That is, after all, the whole point of having a State Sanctuary in these waters. It was hoped that this EIR and its authors would find a way to shape that end-game. That did not materialize and in the absence of such, the City respectfully submits the following considerations. They are not demands and certainly not the only approach that can be taken. They are a concept and a starting point for discussions that need to occur amongst the parties of interest. The intent is to stimulate the emergence of an end-game to the seemingly never-ending production of the South Ellwood Offshore Field.

The City asks that these considerations be treated as a package, and that it be identified, analyzed and compared/contrasted with other options in the Alternatives Section of the EIR. The City also respects that this alternative project falls short of meeting the leasing and land use provisions identified in this very comment letter and, most certainly, the objectives set forth by Venoco in their application for a State lease boundary expansion.

- 1. New drilling and production shall be limited to wells solely located in the South Ellwood Onshore Field. Expansion into the Embarcadero Offshore Field and Coal Oil Point Offshore Field are prohibited.
- 2. All drilling, production and processing activities, current and new, shall terminate 10-years from execution of the amended lease. No further development activity is permitted.
- 3. Gas, oil and emulsion processing shall be conducted at the County's designated consolidated processing area of Las Flores Canyon.
- 4. Gas, oil and emulsion shall be transported from Platform Holly to Las Flores Canyon via undersea pipelines rather than overland pipelines. The EIR identifies this measure as the Environmentally Superior Alternative.
- 5. The Ellwood Marine Terminal shall cease operation prior to spudding-in of the first new well or work-over of an existing well.
- 6. The Ellwood Onshore Processing Facility shall cease operation prior to spudding-in of the first new well or work-over of an existing well.
- 7. Decommissioning and final abandonment of the Ellwood Marine Terminal and Ellwood Onshore Processing Facility shall commence immediately upon the spudding-in of the first new well or work-over of an existing well, and be completed to clean-clear conditions 3-years from execution of the amended lease.



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- 8. Decommissioning and final abandonment of Platform Holly and associated subsurface pipelines shall immediately commence upon the cessation of production or processing activities under the amended 10-year lease, or upon a declined average throughput mark of 4,000 barrels per day of dry oil, whichever comes first. Decommissioning and final abandonment development activities shall be completed within 7-years thereafter.
- 9. State Lease 421 shall be quit-claimed immediately upon the execution of the amended lease for the South Ellwood Offshore Field. Decommissioning and abandonment shall be completed to clean-clear conditions 3-years from that quit-claim.
- 10. Venoco shall dedicate to the City of Goleta the properties that underlie the Ellwood Onshore Processing Facility and access road to State Lease 421, in a clean-clear condition, for use as public beach access and open space / active recreation.
- 11. Venoco shall fund and endow the removal of industrial, energy related debris from the beach and cliff face located between Driftwoods (located west of Ellwood Pier) and Coal Oil Point.
- 12. Venoco shall fund and endow the final abandonment of orphaned offshore wells throughout the Embarcadero Offshore Field, South Ellwood Offshore Field, and Coal Oil Point Field.
- 13. Venoco shall fund and endow final well abandonment on the Ellwood Mesa.
- 14. Venoco shall continue to fund and endow oil seep mitigation efforts at Coal Oil Point.

Thank you for this opportunity to provide written comments. The City trusts that they are beneficial to this process of fact finding, evaluation, problem-solving and decision-making.

Cordially.

Steve Chase

Director of Planning & Environmental Services

Attachment A: Technical Comments

Cc:

Paul Thayer, State Lands Commission Alison Dettmer, California Coastal Commission Doug Anthony, Santa Barbara County Energy Division



# ATTACHMENT A CITY OF GOLETA TECHNICAL COMMENTS FOR THE VENOCO ELLWOOD FULL FIELD DEVELOPMENT PROJECT DEIR DATED JUNE 2008

### **EXECUTIVE SUMMARY**

- 1. Page ES-11, lines 11-13. The proposed 6" gas pipeline needs to tie in at the POPCO pig receiver. LFC SYU facility does not have any gas pig receiver. The gas would be commingled with the incoming gas from Platform Hondo. The POPCO gas inlet is at about 1,000 psig. The Platform Holly gas needs to be above 1,000 psig.
- 2. <u>Page ES-46, lines 3-24.</u> Add text discussing the utilization of the Mitigation Measures HM-3c and HM-3d since these will be required as part of the pipeline integrity management program.
- 3. <u>Page ES-44, line 23.</u> Before the word rezone, include the text "General Plan Amendment and"

### **DESCRIPTION OF PROPOSED PROJECT**

4. <u>Page 2-4, line 2-3.</u> The equipment lists provided in Appendix C are outdated and are not current. The lists for the facilities do not include modifications made since the year 2000. Venoco has the updated current equipment lists.

### **ALTERNATIVES**

- 5. <u>Page 3-19, table 3-3:</u> Platform Holly Processing. For the First Option, correct "Crude water dehydration..." to "Crude oil dehydration..."
- 6. Page 3-34, lines 22-23. The proposed 6" gas pipeline needs to tie in at the POPCO pig receiver. LFC SYU Facility does not have any gas pig receiver. The gas would be commingled with the incoming gas from Platform Hondo. The POPCO gas inlet is at about 1,000 psig. The Platform Holly gas needs to be above 1,000 psig.
- 7. Page 3-35, lines 13-14. Sour gas is delivered to the POPCO Gas Plant through the Pipeline from Platform Hondo and sent to POPCO slug separators first to remove liquid slugs. Some gas is then diverted to SYU plant and the remaining gas is treated at the POPCO.
- 8. <u>Page 3-37, lines 15-16.</u> Would the compressors to boost the pressure to accommodate higher than 1,000 psig requirement at POPCO be installed at Platform Holly?

### **GEOLOGICAL RESOURCES**

- 9. <u>Page 4.1-16, table 4.1-1: sisquoc: prod oil, bbls.</u> DOGGR database shows "0" produced water bbls for Sisquoc Reservoir/Pool. But how could Sisquoc Reservoir/Pool have oil production of 1,349 bbls without any produced water?
- 10. Page 4.1-17, lines 23-29: Federal. Uniform Building Code no longer exists. Equivalent current National Codes are 2006 International Building Code and ASCE-705 (American Society of Civil Engineers). The Seismic Zones have been reclassified and no longer classified as Zones 1 through 4. California Building Code (2007 CBC) provides proper designations of the Seismic Zones.
- 11. Page 4.1-18, lines 24-28. The CBC is not selectively adopted by local jurisdictions. It is mandatory, effective January 1, 2008 for the entire State of California. 2007 CBC does not have Seismic Zone 4 classification. Also, please update 1979 reference cited for CBC. There was no CBC in 1979.

### **AIR QUALITY**

12. Page 4.3-33, GHG Emission Thresholds. The City does not support the use of a GHG emissions significance threshold of zero. A zero GHG threshold has the potential to impact the CEQA determination for virtually every project submitted to a regulatory agency and may subject many proposed projects to an EIR rather than a ND or exemption. We have reviewed much of the available subject analysis including the CAPCOA paper on CEQA and climate change referenced on page 4.3-33. Based on this review, we believe the intent of the stakeholder agencies at this time is to target the larger sources of GHG emissions rather than every potential project with regards to CEQA analysis and subsequent impact discussion. To that end, until a good threshold is determined, the City believes it is safe to say that any project with GHG emissions greater than the GHG reporting requirement required under ARB Resolution 07-54 (25,000 tons or more of CO<sub>2</sub> equivalent) should be considered significant.

### HAZARDS AND HAZARDOUS MATERIALS

- 13. <u>Page 4.2-9, line 11: offshore gas pipeline.</u> The Offshore Gas Pipeline has the same specifications as the Offshore Crude Oil/Emulsion Pipeline as discussed below on this page in Lines 28-32. Discuss the Offshore Gas Pipeline specifications.
- 14. <u>Page 4.2-49</u>, <u>figure 4.2-7</u> and <u>figure 4.2-8</u>. Include Propane (Refrigeration) storage tank releases. The 2000 QRA shows offsite impacts to the access road for this tank.

- 15. Page 4.2-102, lines 5-6. Blending up to 30% propane produced would increase the crude oil vapor pressure above the 11 psia limit for the floating roof storage tank design. Could all of the NGLs (Butane and C<sub>5</sub>+) and 30% of the Propane be blended without exceeding the vapor pressure limit?
- 16. Page 4.2-109, line 6. Correct "80 percent" to "67 percent" based upon the CSLC hydrostatic pressure test requirement of 1.5 times the maximum operating pressure as stated below on this page on Line 17 (1/1.5 equates to about 67 percent of the hydrostatic pressure).
- 17. <u>Page 4.2-114, lines 25-30.</u> The length of the sour gas pipeline would be longer than the proposed project. Also, produced water return pipeline and a utility pipeline to the platform would be required.
- 18. <u>Page 4.2-116, lines 1-5.</u> The length of the sour gas pipeline would be longer than the proposed project. Also, produced water return pipeline and a utility pipeline to the platform would be required.

### **BIOLOGICAL RESOURCES**

 Include text indicating what type of onshore biological studies were done and by whom and when.

### LAND USE

- 20. <u>Page 4.7-43, line 29.</u> Remove the word "applicant" from the sentence stating "The applicant and SBCFD will provide fire protection services."
- 21. Page 4.7-51, lines 21- 26. Revise the City/CCC policy/permitting path to reflect the following: The City's General Plan's coastal policies are still applicable to all City projects within the coastal zone despite the fact that the document has not been yet certified by the CCC. If the City finds the project consistent with our GP/CLUP policies, and if we subsequently approve the project, the project will be forwarded to the CCC for their review and approval. During this process, CCC staff will conduct a Coastal Act consistency analysis. Note that a project will not go through CCC review if the City denies the project as that action is not subject to appeal.

### **PUBLIC SERVICES**

22. Thank you for acknowledging that public facilities impact related to the deficiency in fire services in western Goleta is a Class I impact. This impact must remain Class I as a new fire station must be constructed and staffed in order to support any further large development in the Ellwood area. Development Impact Fees from this project will not solve the deficiency of fire services. The mitigation fee is

not enough to build and staff a new fire station. Unless a financial plan is in place to build and staff a new fire station, there cannot be any new development in Ellwood. City General Plan policies PF 9.2 and 9.3 restrict development unless all public facilities are adequate and the proposed development can be adequately served. These policies also restrict the issuing of any permits until all public facilities are fully funded.

#### **TRANSPORTATION**

23. Page 4.9-5, lines 5-11. The City of Goleta GP/CLUP also created a traffic study for its FEIR (found in Appendix C of the FEIR). This traffic study resulted in the standards that the City uses to evaluate individual project's impacts. Therefore, this document needs to use the aforementioned traffic study to describe existing conditions. First, use all available data from the GP/CLUP Traffic Element and associated traffic study. If further information is needed, then use the next most up-to-date source. Note that the General Plan supersedes any traffic study created prior to 2006 (Comstock and Ocean Meadows). The Village at Los Carneros and Cost-co EIR's are adequate sources.

### **MITIGATION MONITORING**

- 24. Page 7-5 & 7-6, Mitigation Measures GEO-3, GEO-4 & GEO-5. Sections of the proposed pipeline, including the tie in to the EOF, are in the City of Goleta. As such, add the City of Goleta as a responsible agency for these mitigation measures.
- 25. Page 7-7, Mitigation Measure HM-2. The Monitoring/Reporting Action column lists review and approval of a plan by Santa Barbara County while the agency listed under the Responsible Agency column is the City of Goleta. Although the County provides contract staff to assist the City in the annual compliance audits, the City should be listed the approval agency in the Monitoring/Reporting Action column as the EOF is in the City's jurisdiction.
- 26. <u>Page 7-16, Mitigation Measure WQ-6.</u> Sections of the proposed pipeline, including the tie in to the EOF which involves horizontal directional drilling, are in the City of Goleta. As such, add the City of Goleta as a responsible agency for this mitigation measure.
- 27. <u>Page 7-17, Mitigation Measure WQ-7.</u> The EOF is in the City of Goleta, add the City of Goleta as a responsible agency for this mitigation measure.
- 28. <u>Page 7-21, Mitigation Measure BIO-11.</u> The responsible agencies listed do not match the agencies listed on page 4.5-162 of the DEIR for this mitigation measure. Please check the agencies listed in Table 7-1 with the associated

- section in text of the DEIR for consistency. The City should be listed as a responsible agency for this mitigation measure.
- 29. Page 7-24, Mitigation Measure BIO 12. The responsible agencies listed do not match the agencies listed on page 4.5-167 of the DEIR for this mitigation measure. Please check the agencies listed in Table 7-1 with the associated section in text of the DEIR for consistency. The City should be listed as a responsible agency for this mitigation measure.

### APPENDIX C: PROJECT DESCRIPTION TECHNICAL APPENDIX

- 30. Pages A-77 thru A-82, table A-6 and Pages A-43 thru A-45, table A-2. Update Table A-6. The equipment list is not current. The following list summarizes some of the equipment not included in Table A-6:
  - Grace Membrane, 1<sup>st</sup> Stage CO<sub>2</sub> Removal System (12 Tubes)
  - Grace Membrane, 2<sup>nd</sup> Stage CO<sub>2</sub> Removal System (2 Tubes)
  - Associated vessels with the modified Grace Membrane Systems (F-215, F-216, F-217 and F-218).
  - At least 50 items listed in the equipment list are out of service and would not be brought back to service.
  - HT-202 Service is changed to Slop Oil Tank
  - Updated York Refrigeration System.

Use Venoco's current EOF/EMT and Platform Holly Equipment Lists to update these tables, Table A-6 for EOF/EMT and Table A-2 for Platform Holly.